

Voluntary Report – Voluntary - Public Distribution

Date: May 16, 2024

Report Number: JA2024-0024

Report Name: TRQ Allocation Rates for FTAs in JFY 2023

Country: Japan

Post: Tokyo

Report Category: Country/Regional FTA's, Trade Policy Monitoring

Prepared By: Akiko Satake

Approved By: Mark Wallace

Report Highlights:

Since 2018, Japan has implemented three large-scale free trade agreements (FTA) with major economies: the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP), the Japan-European Union (EU) Economic Partnership Agreement, and the U.S.-Japan Trade Agreement (USJTA). Under the three agreements, Japan created tariff-rate quotas (TRQs) for a selection of commodities and products in the agriculture, forestry, and fisheries sector. This report provides the full list of TRQs and country specific quotas (CSQs) from these three agreements and their respective allocation rates for Japanese Fiscal Year (JFY) 2023. During JFY 2023, the number of TRQs/CSQs which had allocations across the three agreements ranged from 60 to 67 percent.

General Information:

Since 2018, Japan has implemented three large-scale free trade agreements (FTA) with major economies: the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP), which took effect on December 30, 2018; the Japan-European Union (EU) Economic Partnership Agreement (EPA), which took effect on February 1, 2019; and the U.S.-Japan Trade Agreement (USJTA), which took effect on January 1, 2020. Under the three agreements, Japan created tariff-rate-quotas (TRQs) for a selection of commodities and products in the agriculture, forestry, and fisheries sector. Nine TRQs were created under USJTA, 33 TRQs under CPTPP (plus 13 country specific quotas [CSQs]), and 25 TRQs under Japan-EU EPA (Table 1).

In addition, in November 2020, Japan signed the Regional Comprehensive Economic Partnership (RCEP) agreement, which covers Japan and 14 other countries of the Asia-Pacific nations. Also, the Japan-UK Comprehensive Economic Partnership Agreement (CEPA) took effect January 1, 2021, enabling the United Kingdom to maintain most of the market access terms for agriculture that had been negotiated under the Japan-EU Economic Partnership Agreement (EPA), after its exit from the European Union. Additionally, the United Kingdom (UK) and member states of the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP) signed the agreement to join the CPTPP in July 2023 (expected to come into force in the second half of 2024). This report focuses only the TRQs in USJTA, the Japan-EU EPA, and CPTPP.

Table 1: Summary of Japan’s Major Free Trade Agreements

	USJTA	Japan-EU EPA	CPTPP
Date Effective:	January 1, 2020	February 1, 2019	December 30, 2018
Number of Membership Countries:	2	27*	11**
List of Countries:	Japan, U.S.	Japan, 26 EU Member States	Japan, Australia, Canada, Mexico, Chile, Malaysia, New Zealand, Peru, Singapore, Vietnam, Brunei Darussalam
Number of TRQs:	9	25	33
Number of CSQs	-	-	13

Source: Ministry of Agriculture, Forestry and Fisheries

Note: *Does not include the United Kingdom. Japan and the UK concluded the Japan-U.K. Economic Partnership Agreement (EPA), which took effect January 1, 2021. The Japan-UK EPA applies the same tariffs as the Japan-EU EPA on UK agricultural, forestry and fisheries products and alcoholic beverages, but did not establish any Tariff Rate Quotas (TRQs). ** The United Kingdom (UK) and member states of the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP) signed the agreement to join the CPTPP in July 2023, but have not entered into force.

During Japan Fiscal Year 2023 (April 1, 2023 – March 31, 2024), the number of TRQs/CSQs which had allocations across the three agreements ranged from 60-67 percent, which were similar to levels observed in the previous fiscal year, which had allocations of 56-68 percent (Table 2). TRQ allocations that reached 100 percent were limited to one from the USJTA (Food Wheat), one from the Japan-EU EPA (Butter, NFDM, Powdered milk,

Buttermilk Powder, Condensed milk (sweetened) and seven from the CPTPP (Butter, Powdered Milk and Buttermilk Powder, Chocolate Preparations, Food Preparations and others). Additionally, there were three CSQ allocations that reached 100 percent from the CPTPP (Food Wheat for Australia, Food Wheat for New Zealand, and Processed Cheese for New Zealand). The average allocation rates across the three FTAs (arithmetic mean of the individual TRQs) were 23 percent for the USJTA (up 6 percentage points from previous fiscal year), 33 percent for the Japan-EU EPA (down 0.2 percentage points) and 41 percent for the CPTPP (up 9 percentage points).

Table 2: Number of TRQs with Allocations across USJTA, Japan-EU EPA, and CPTPP in JFY 2023*

	USJTA	Japan-EU EPA	CPTPP
Number of TRQs with allocations	6 (5)	15 (17)	20 (21)
Number of TRQs with zero allocations	3 (4)	10 (8)	13 (12)
Total Number of TRQs	9	25	33
Percentage of TRQs with allocations	67% (56%)	60% (68%)	60% (64%)
Average TRQ allocation	23% (17%)	33% (33%)	41% (32%)
Number of CSQs with allocations	-	-	7 (7)
Total Number of CSQs	-	-	13 (12)
Percentage of CSQs with allocations	-	-	% (58%)
Average CSQ allocation	-	-	37% (13.6%)

Source: MAFF

*Note: Figures in parentheses represent allocations in the previous fiscal year, JFY 2022.

U.S.-Japan Trade Agreement (USJTA)

TRQ allocations made under the U.S.-Japan Trade Agreement (USJTA) in JFY 2023 included six out of the nine TRQs, an increase compared to the previous fiscal year with five TRQs with allocations. The TRQs with allocations were Mixes, Doughs, and Cake Mixes; Food Wheat, Cheese, Whey, Glucose and Fructose; and Corn and Potato Starch. The six TRQs represented 1-100% of the total volume available, respectively (Table 3). When compared to the previous fiscal year, allocations increased for Mixes, Doughs, and Cake Mixes, up from 13 percent to 21 percent, Food Wheat, up from 71 percent to 100 percent, Cheese, up from 0 percent to 22 percent, and Glucose and Fructose, up from 28 percent to 30 percent. Meanwhile, allocations declined for Whey, from 33 percent to 31 percent, and for Corn and Potato Starch, from 5 percent to 1 percent. No allocations were made for Malt (Not Roasted, Roasted) and Inulin for the fourth consecutive fiscal year.

Table 3: TRQ Allocations under the U.S.-Japan Trade Agreement in JFY 2023*

TRQ Code	Products	HS-Code	Import Quota (MT)	Allocation (MT)	Percentage Allocated
TRQ-JP1	Mixes, Doughs, and Cake Mixes	190120222, 190120232, 190120235, 190120243	12,000 (11,700)	2,470 (1,478)	21% (13%)
TRQ-JP2	Food Wheat	100111010, 100119010, 100191011, 100191019, 100199011, 100199019, 100860210	144,000 (138,000)	144,000 (98,660)	100% (71%)
TRQ-JP3, TRQ-JP4	Malt (Not Roasted, Roasted)	110710029, 110720020	32,875 (30,440)	0 (0)	0% (0%)
TRQ-JP5	Cheese	040630000	125 (120)	28 (0)	22% (0%)
TRQ-JP6	Whey	040410125, 040410135, 040410145, 040410165, 040410185, 040490118, 040490128, 040490138	7,000 (6,600)	2,197 (2,190)	31% (33%)
TRQ-JP7	Glucose and Fructose	170230210, 170230221, 170230229, 170240210, 170240220, 170260210, 170260220, 170290529	900 (810)	273 (228)	30% (28%)
TRQ-JP8	Corn and Potato Starch	110812091, 110812099, 110813091, 110813099	3,250 (3,100)	26 (144)	1% (5%)
TRQ-JP9	Inulin	110820090	225 (220)	0 (0)	0% (0%)

Source: [Information on Tariff Rate Quotas – USJTA \(MAFF\)](#)

*Note: Figures in parentheses represent allocations in the previous fiscal year, JFY 2022.

Japan-EU Economic Partnership Agreement

TRQ allocations made under the Japan-EU EPA in JFY 2023 included 15 out of 25 TRQs. The TRQ for Butter, NFD, Powdered milk, Buttermilk Powder, Condensed milk (sweetened) reached 100 percent. No allocations were made for several products such as Wheat Products, Barley, Sugar, Prepared Edible fats and Oils, and Unsweetened Condensed Milk (Table 4).

Table 4: TRQ Allocations under Japan-EU EPA in JFY 2023*

TRQ code	Products	HS-code	Import Quota (MT)	Allocation (MT)	Percentage allocated
TRQ-1**	Wheat Products	190410221, 190420221, 190420010, 190490210, 210690214	200 (180)	0 (0)	0% (0%)

TRQ-2**	Mixes, Doughs, and Cake Mixes	190120222, 190120232, 190120235, 190120243	14,200 (13,440)	11,016 (9,687)	78% (72%)
TRQ-3**	Preparations of Wheat Flour	190190242, 190190247, 190190252, 190190267	3,000 (2,800)	695 (710)	23% (25%)
TRQ-4	Wheat Flour, Pellets, Rolled and Food Preparations	110100011, 110100091, 110290210, 110311010, 110319210, 110320110, 110320510, 110419111, 110419121, 110429111, 110429121, 110811010, 190120131, 190120151, 190190151, 190190171	4,200 (4,100)	40 (58)	1% (1%)
TRQ-5	Food Wheat	100111010, 100119010, 100191011, 100191019, 100199011, 100199019, 100860210	258 (247)	242 (231)	94% (94%)
TRQ-6	Uncooked Udon, Somen and Soba	190219092	10 (10)	0 (0)	0% (0%)
TRQ-7	Barley Flour, Groats and Pellets	110290110, 110319110, 110320410, 110419410, 110429410, 190410231	200 (180)	0 (0)	0% (0%)
TRQ-8**	Food Preparations and Barley	190120141, 190190161, 190420231, 190490310, 210690216	200 (180)	0 (0)	0% (0%)
TRQ-9	Barley	100310010, 100390019	30 (30)	0 (0)	0% (0%)
TRQ-10	Malt	110710029, 110720020	185,700 (185,700)	0 (0)	0% (0%)
TRQ-11**	Coffee, Tea, Food Preparations	170290219, 190120239, 190190217, 190190248, 190190253, 200899218, 210112111, 210112112, 210112246, 210120246, 210690252, 210690253, 210690271, 210690272, 210690281	1,525 (1,474)	1,311 (1,018)	86% (69%)
TRQ-12**	Food Preparations	200899218, 210690590	187.5 (180)	10 (27)	5% (15%)
TRQ-13	Glucose and Fructose	170230210, 170230221, 170230229, 170240210, 170240220, 170260210, 170260220, 170290529	3,560 (3,204)	1,583 (1,237)	44% (39%)
TRQ-14	Dairy Food Preparations	190190211	5,250 (4,900)	2,800 (2,953)	53% (60%)
TRQ-15**	Food Preparations (containing over 50%	170113000, 170114190, 180610110, 180610190,	115 (112)	20 (55)	17% (49%)

	of sucrose by weight) and Cocoa Powder - Total	190190219, 200540191, 200540199, 200551191, 200551199, 200599119, 210690282, 210690284, 210690510			
TRQ-16	Sugar	170112200, 170114200, 170191000, 170199100, 170199200, 170290110, 170290211, 170290521, 210690221	500 (500)	0 (0)	0% (0%)
TRQ-17	Starches and Inulin	110812091, 110812099, 110813091, 110813099, 110814091, 110814099, 110819017, 110819018, 110819097, 110819098, 110820090, 190120159, 190190179	7,150 (7,000)	3,629 (4,674)	51% (67%)
TRQ-18	Prepared Edible fats and Oils	210690291	460 (440)	0 (389)	0% (88%)
TRQ-19**	Chocolate Preparations (no sugar)	180620290	580 (580)	226 (247)	39% (43%)
TRQ-20**	Chocolate Preparations (no sugar, input materials for chocolate)	180620290	870 (784)	0 (0)	0% (0%)
TRQ-21	Condensed Milk (unsweetened)	040291129, 040291290	2,500 (2,156)	0 (140)	0% (6%)
TRQ-22	Whey	040410125, 040410135, 040410145, 040410165, 040410185, 040490118, 040490128, 040490138	7,800 (7,480)	7,243 (4,040)	93% (54%)
TRQ-23	Butter, NFDM, Powdered milk, Buttermilk Powder, Condensed milk (sweetened) - Total	040210129, 040210212, 040210229, 040221212, 040221229, 040229291, 040221119, 040221129, 040229119, 040229129, 040390113, 040390123, 040390133, 040299129, 040299290, 040510129, 040510229, 040520090, 040590190, 040590229	15,000 (14,571)	15,000 (3,592)	100% (25%)
TRQ-24	Milk Powder (for chocolate)	040221119, 040221129	10,591 (9,521)	6,355 (3,115)	60% (33%)
TRQ-25**	Cheese	040610020, 040610090, 040620100, 040630000, 040640090, 040690090	23,200 (22,500)	16,246 (18,238)	70% (81%)

Source: [Information on Tariff Rate Quotas – Japan-EU EPA \(MAFF\)](#), [Information on Issuance of Import Certificates under Japan-UK Free Trade Agreement](#)

*Note: Figures in parentheses represent allocations in the previous fiscal year, JFY 2022.

**For the 10 TRQs, under the Japan-UK Free Trade Agreement, the U.K. will have access to the preferential tariffs for any underutilized volumes under the EU-27's quotas

Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP)

TRQ allocations made under the CPTPP in JFY 2023 included 7 out of 33 TRQs, and 3 out of 13 Country Specific Quotas (CSQs). TRQ allocations that reached 100 percent include Butter, Powdered Milk and Buttermilk, Chocolate Preparations (no sugar), Chocolate Preparations (no sugar, input materials for chocolate), and Food Preparations. CSQ allocations that reached 100 percent include Food Wheat for Australia, Food Wheat for Canada, and Processed Cheese for New Zealand (Table 5).

Table 5: TRQ Allocations under CPTPP in JFY 2023*

TRQ code	Products	HS-code	Import Quota (MT)	Allocation (MT)	Percentage allocated
TWQ-JP1	Wheat Products	190410221, 190420221, 190420010, 190490210, 210690214	10,000 (9,500)	0 (0)	0% (0%)
TWQ-JP2	Preparations of Wheat Flour	190190242, 190190247, 190190252, 190190267	22,500 (21,000)	14,573 (13,830)	65% (66%)
TWQ-JP3	Wheat Flour, Pellets, Rolled and Food Preparations	110100011, 110100091, 110290210, 110311010, 110319210, 110320110, 110320510, 110419111, 110419121, 110429111, 110429121, 110811010, 190120131, 190120151, 190190151, 190190171	7,500 (7,000)	0 (0)	0% (0%)
TWQ-JP4	Uncooked Udon, Somen and Soba	190219092	100 (100)	0 (0)	0% (0%)
TWQ-JP5	Food Preparations and Barley	190120141, 190190161, 190420231, 190490310, 210690216	115 (112)	0 (0)	0% (0%)
TWQ-JP6	Barley Flour, Groats and Pellets	110290110, 110319110, 110320410, 110419410, 110429410, 190410231	500 (460)	0 (0)	0% (0%)
TWQ-JP7	Barley	100310010, 100390019	50,000 (45,000)	0 (0)	0% (0%)
TWQ-JP8	Fresh Cheese for used in Shredded Cheese	040610090	8,000 (7,700)	4,375 (4,925)	55% (64%)
TWQ-JP9	Butter	040510129, 040510229, 040520090, 040590190, 040590229	45,898 (44,587)	45,898 (16,642)	100% (37%)

TWQ-JP10	Skimmed Milk Powder	040210129, 040210212, 040210229, 040221212, 040221229, 040229291	24,102 (23,413)	12,830 (4,795)	53% (20%)
TWQ-JP11	Powdered Milk and Buttermilk Powder	040221119, 040221129, 040229119, 040229129, 040390113, 040390123, 040390133	2,250 (2,100)	2,250 (1,092)	100% (52%)
TWQ-JP12	Milk Powder (for chocolate)	040221119, 040221129	40,000 (36,000)	38,841 (24,031)	97% (67%)
TWQ-JP13	Chocolate Preparations (no sugar)	180620290	5,500 (5,500)	5,500 (5,500)	100% (100%)
TWQ-JP14	Chocolate Preparations (no sugar, input materials for chocolate)	180620290	8,000 (7,200)	8,000 (7,200)	100% (100%)
TWQ-JP15	Prepared Edible Fats and Oils	210690291	1,900 (1,820)	150 (95)	8% (5%)
TWQ-JP16	Condensed Milk (unsweetened)	040291129, 040291290	4,750 (4,100)	0 (5)	0% (0%)
TWQ-JP17	Condensed Milk (sweetened)	040299129, 040299290	750 (750)	0 (0)	0% (0%)
TWQ-JP18	Chocolate and Other Food Preparations Containing Cocoa	180620112, 180620113, 180620119	270 (252)	0 (0)	0% (0%)
TWQ-JP19	Chocolate and Other Cocoa Preparations (with sugar, weighs 2kg or less)	180632212, 180632213, 180632219, 180690212, 180690213, 180690219	3,850 (3,620)	837 (706)	22% (20%)
TWQ-JP20	Coffee, Tea, Food Preparations	170290219, 190120239, 190190217, 190190248, 190190253, 200899218, 210112111, 210112112, 210112246, 210120246, 210690252, 210690253, 210690271, 210690272, 210690279, 210690281	10,300 (9,960)	2,112 (1,615)	21% (16%)
TWQ-JP21	Preparations of Peas and Beans	200540191, 200540199, 200551191, 200551199, 200599119	800 (716)	0 (0)	0% (0%)
TWQ-JP22	Other Sugar Confectionery	170490210, 170490230, 170490290	4,500 (4,200)	1,513 (826)	34% (20%)
TWQ-JP23	Chocolate Confectionery	180631000, 180632100, 180690100	13,550 (12,660)	2,991 (1,768)	22% (14%)
TWQ-JP24	Food Preparations	200899218, 210690590	2,460 (2,352)	2,460 (2,352)	100% (100%)
TWQ-JP25	Cane Sugar whose content of sucrose by dry weight corresponds to a polarimetric reading <98.5 degrees	170113000, 170114190	23 (22)	0 (0)	0% (0%)

TWQ-JP26	Cocoa Powder	180610110, 180610190	7,500 (7,000)	0 (2,282)	0% (33%)
TWQ-JP27	Chocolate and Other Cocoa Preparations (with sugar, weighs more than 2kg)	180620121, 180620129	18,600 (17,280)	16,622 (15,348)	89% (89%)
TWQ-JP28	Dairy Food Preparations	190190211	2,450 (2,400)	1,297 (786)	53% (33%)
TWQ-JP29	Food Preparations Containing Sugar More than 50% by weight of Sucrose	190190219	11,400 (11,220)	11,400 (11,220)	100% (100%)
TWQ-JP30	Food Preparations where Sugar comprises the Largest Component among Ingredients	210690282, 210690510	75 (70)	75 (0)	100% (0%)
TWQ-JP31	Food preparations including sugar and dairy	210690284	8,200 (7,660)	7,386 (7,660)	90% (100%)
TWQ-JP32	Sugar	170112200, 170114200, 170191000, 170199100, 170199200, 170290110, 170290211, 170290521, 210690221	500 (500)	0 (0)	0% (0%)
TWQ-JP33	Starches and Inulin	110812091, 110812099, 110813091, 110813099, 110814091, 110814099, 110819017, 110819018, 110819097, 110819098, 110820090, 190120159, 190190179	7,500 (7,500)	3,914 (348)	52% (5%)
CSQ-JP2	Rice for Australia	100610010, 100620010, 100630010, 100640010, 110290310, 110319510, 110320350, 110419250, 110429250, 190120122, 190120162, 190190142, 190190587, 190410211, 190420211, 190490120, 210690517	6,720 (6,240)	6,198 (520)	92% (8%)
CSQ-JP4**	Mixes, Doughs, and Cake Mixes	190120222, 190120232, 190120235, 190120243	8,000 (7,760)	4,666 (2,871)	58% (37%)
CSQ-JP6	Food Wheat for Australia	100111010, 100119010, 100191011, 100191019,	48,000 (46,000)	48,000 (35,307)	100% (77%)
CSQ-JP7	Food Wheat for Canada	100199011, 100199019, 100860210	50,833 (48,667)	50,833 (60)	100% (0.1%)
CSQ-JP9	Malt, Not Roasted for Australia	110710029	72,000 (72,000)	0 (0)	0% (0%)
CSQ-JP10	Malt, Not Roasted for Canada		89,000 (89,000)	0 (0)	0% (0%)

CSQ-JP12	Malt, Roasted for Australia	110720020	3,000	0	0%
			(3,000)	(0)	(0%)
CSQ-JP13	Malt, Roasted for Canada		4,000	0	0%
			(4,000)	(0)	(0%)
CSQ-JP15	Processed Cheese for Australia	040630000	125	0	0%
			(120)	(0)	(0%)
CSQ-JP16	Processed Cheese for New Zealand		125	125	100%
			(120)	(14)	(12%)
CSQ-JP18	Whey for Australia	040410125, 040410165	4,500	1,292	29%
			(4,400)	(1,284)	(29%)
CSQ-JP21	Whey for New Zealand	040410125, 040410135, 040410145, 040410165, 040410185, 040490118, 040490128, 040490138	1,500	103	7%
			(1,460)	(175)	(12%)
CSQ-JP25***	Inulin for Chile	110820090	45	0	0%

*Note: Figures in parentheses represent allocations in the previous fiscal year, JFY 2022.

** Available to all CPTPP members

***The CPTPP agreement went into effect for Chile on February 21, 2023.

Source: [Information on Tariff Rate Quotas – CPTPP \(MAFF\)](#)

Attachments:

No Attachments.